



KING COUNTY

1200 King County Courthouse
516 Third Avenue
Seattle, WA 98104

Signature Report

July 25, 2011

Ordinance 17153

Proposed No. 2011-0267.1

Sponsors Gossett

1 AN ORDINANCE relating to the extension of the due date
2 of a proviso related to the department of adult and juvenile
3 detention; and amending the 2011 Budget Ordinance,
4 Ordinance 16984, Section 48, as amended.

5 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

6 SECTION 1. Ordinance 16984, Section 48, as amended, is hereby amended by
7 adding thereto and inserting therein the following:

8 ADULT AND JUVENILE DETENTION - From the general fund there is hereby
9 appropriated to:

10 Adult and juvenile detention \$0

11 ER1 EXPENDITURE RESTRICTION:

12 Of this appropriation, \$500,000 shall be expended solely for the continuation of
13 booking operations of arrestees at the Norm Maleng regional justice center intake,
14 transfer and release program.

15 ER2 EXPENDITURE RESTRICTION:

16 Of this appropriation, \$682,749 shall be expended solely for the continuation of
17 the following alternatives to secure detention programs in the department's community
18 corrections division and juvenile detention division: (1) \$100,000 for relicensing

19 contract; (2) \$184,825 for the helping hands program; (3) \$142,528 for the learning
20 center; and (4) \$255,396 for juvenile alternatives to secure detention programs.

21 P1 PROVIDED THAT:

22 Of this appropriation, \$1,500,000 shall not be expended or encumbered until the
23 executive transmits and the council adopts a motion that references the proviso's
24 ordinance, section and number and states that the executive has responded to the proviso.

25 This proviso requires the department of adult and juvenile detention to review and report
26 on operational changes that may result in cost savings as identified in operational master
27 plans and in audit reports completed by the King County auditor. This review should
28 include a report on the status of operational master plan study recommendations and the
29 department's efforts to implement recommendations from the county auditor.

30 Specifically, the review should: (1) examine staffing alternatives that might reduce costs
31 at the King County correctional facility and at the Norm Maleng regional justice center,
32 such as changes to the county's current policies for staffing "double bunking." This
33 examination should review alternative staffing-to-inmate ratios while considering the
34 daily volatility and complexity of the population. The review should concentrate on
35 alternative staffing plans and inmate mixes that lead to the lowest staff-to-inmate ratios
36 and any other changes that result in lower costs; (2) update the status of recommendations
37 related to third shift floor control at the King County correctional facility, and any other
38 recommendations stemming from the improvements made during the integrated security
39 project and other capital improvements to date. The department should also consider
40 options for greater use of video supervision in lieu of staff-only supervision for

41 specialized populations; and (3) examine models for Intake/Transfer/Release Remodel
42 and review previous recommendations for efficiencies in this area.

43 The executive must transmit to the council the motion and report by April 28,
44 2011, filed in the form of a paper original and an electronic copy with the clerk of the
45 council, who shall retain the original and provide an electronic copy to all
46 councilmembers, the council chief of staff and the lead staff for the law, justice, health
47 and human services committee and the budget and fiscal management committee or their
48 successors.

49 P2 PROVIDED FURTHER THAT:

50 Of this appropriation, \$100,000 shall not be expended or encumbered until the
51 executive transmits and the council adopts a motion that references the proviso's
52 ordinance, section and number and states that the executive has responded to the proviso.
53 This proviso requires the department of adult and juvenile detention to engage the
54 services of a nationally recognized expert or group, such as the National Institute of
55 Corrections, to provide technical assistance to prepare a report that evaluates the
56 department's secure adult detention programs that, at a minimum, addresses, identifies
57 and evaluates alternatives and national models, including, but not limited to: (1) the
58 optimal use of county secure detention capacity, including examples of the most cost
59 effective staffing models for secure housing units; (2) examples of how other similarly
60 situated jurisdictions address declines or increases in secure detention population; (3) a
61 review of the county's secure detention classification system, comparing it to other
62 jurisdictions and national best practices; (4) examples of how other jurisdictions have
63 successfully reduced jail operating costs; and (5) alternative fee-setting strategies for

64 contract jail services. The report shall reflect the following objectives for the county's
65 secure adult detention system: (1) identify efficiencies that will lead to significant cost
66 savings without jeopardizing the safety and security of the jails; (2) maintain safe, secure
67 and humane detention facilities that comply with legal and regulatory requirements; (3)
68 manage jail costs through efficient operations; (4) ensure adequate and affordable
69 regional jail capacity, with shared risks and a fair sharing of costs with King County
70 cities; and (5) provide alternatives to secure detention in the least restrictive setting
71 without compromising public safety.

72 The executive must transmit to the council the motion and the report required by
73 this proviso by September 30, 2011, filed in the form of a paper original and an electronic
74 copy with the clerk of the council, who shall retain the original and provide an electronic
75 copy to all councilmembers, the council chief of staff and the lead staff for the law,
76 justice, health and human services committee and the budget and fiscal management
77 committee or their successors.

78 P3 PROVIDED FURTHER THAT:

79 Of this appropriation, \$250,000 shall not be expended or encumbered until the
80 executive transmits and the council adopts a motion that references the proviso's
81 ordinance, section and number and states that the executive has responded to the proviso.
82 This proviso requires that the department of adult and juvenile detention provide a report
83 showing an independent analysis and business process mapping (where "business process
84 mapping" is defined as a technique that identifies both barriers to efficient operation and
85 duplication of effort and also offers benchmarks for how operations can be improved) of
86 the department's intake, transfer and release workload that identifies workload

87 components and maps key processes for inmate intake, transfer and release at both of the
88 county adult detention facilities. The report should also contain data on the time and
89 resources required to provide security supervision and to complete other operational tasks
90 through the use of time motion or random moment study, and should also set benchmark
91 performance targets for each of the component operations. The report should make
92 recommendations for staffing and shall identify any other resources needed to address
93 current workload and any changes in the nature and the volume of the workload that
94 would indicate the need to add or reduce resources. The report shall also show how the
95 time and resources data will be used for facility utilization and operations planning,
96 budget development, contract fee setting and contract revenue projections. This required
97 report must be reviewed by the King County auditor before transmittal and must
98 incorporate any changes or comments suggested by the auditor.

99 The executive must transmit to the council the report and motion required by this
100 proviso by (~~June 1, 2011~~) September 30, 2011, filed in the form of a paper original and
101 an electronic copy with the clerk of the council, who shall retain the original and provide
102 an electronic copy to all councilmembers, the council chief of staff and the lead staff for
103 the law, justice, health and human services committee and the budget and fiscal
104 management committee or their successors.

105 P4 PROVIDED FURTHER THAT:

106 Of this appropriation, \$250,000 shall not be expended or encumbered until the
107 executive transmits and the council adopts a motion that references the proviso's
108 ordinance, section and number and states that the executive has responded to the proviso.
109 This proviso requires that the department of adult and juvenile detention provide a report

110 showing its methodology and planning assumptions for its secure adult population
111 forecast for 2012 and future years. The plan shall include the department's forecasts,
112 forecast model and supporting data in an understandable form that fully describes the
113 assumptions used in the preparation of the forecasts, describes how the department
114 examined recent changes in secure detention utilization and identifies the cause of the
115 changes and describes how the department will provide timely updates to support
116 decision-making for budget preparation and other planning purposes. The department
117 shall also show how the forecasts will be used for facility utilization and operations
118 planning, budget development, contract fee setting, contract revenue projections and
119 regional jail planning. The required report that includes a methodology and forecast plan
120 must be reviewed by the King County auditor and must incorporate any changes or
121 comments suggested by the auditor.

122 The executive must transmit to the council the motion and plan required by this
123 proviso by June 1, 2011, filed in the form of a paper original and an electronic copy with
124 the clerk of the council, who shall retain the original and provide an electronic copy to all
125 councilmembers, the council chief of staff and the lead staff for the law, justice, health
126 and human services committee and the budget and fiscal management committee or their
127 successors.

128 P5 PROVIDED FURTHER THAT:

129 The department of adult and juvenile detention shall prepare each month a report
130 showing the projected number of average daily population and the expected revenues for
131 inmates held in secure detention under contract with the county as adopted in the 2011
132 budget and compare the projected data to actual average daily population and the actual

133 revenue billed showing the variance of between projected and actual data. The report
134 shall show this comparative data detailing the projected information used for the
135 preparation of the budget versus actual information for cities and state department of
136 corrections holds contracts separately. The department may include this data in its
137 monthly detention and alternatives report.

138 The executive should file the first monthly report required to be submitted by this
139 proviso by February 25, 2011, and continue every month thereafter, in the form of a
140 paper original and an electronic copy with the clerk of the council, who shall retain the
141 original and provide an electronic copy to all councilmembers, the council chief of staff
142 and to lead staff for the law, justice, health and human services committee and the budget
143 and fiscal management committee or their successors. Upon receipt, the clerk shall
144 provide a proof of receipt to the director of the office of performance, strategy and
145 budget.

146 P6 PROVIDED FURTHER THAT:

147 Of this appropriation, \$500,000 shall not be expended or encumbered until the
148 executive transmits and the council adopts a motion that references the proviso's
149 ordinance, section and number and states that the executive has responded to the proviso.
150 This proviso requires that the department of adult and juvenile detention provide a report
151 demonstrating how the department could continue booking operations at the Norm
152 Maleng regional justice center intake, transfer and release program. The report should
153 contain: (1) an analysis of the time and resources required to provide security
154 supervision and to complete other current booking tasks associated with current
155 operations; and (2) proposals for alternatives that would allow law enforcement agencies

156 to continue to book arrestees at the facility. The department should consider alternative
157 hours of operation, different staffing configurations and any other options that allow for
158 continued booking at reduced costs. This study should make recommendations for
159 staffing and shall identify any other resources needed to address current workload as
160 measured by the current number of bookings and how any of the proposed options would
161 impact workload.

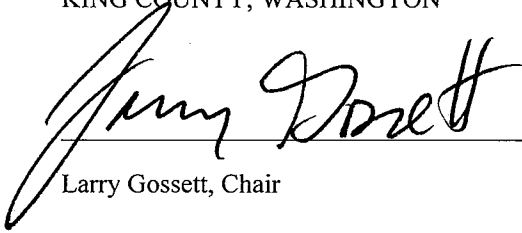
162 The executive must transmit to the council the report and motion required by this
163 proviso by March 31, 2011, filed in the form of a paper original and an electronic copy
164 with the clerk of the council, who shall retain the original and provide an electronic copy
165 to all councilmembers, the council chief of staff and the lead staffs for the law, justice,

166 health and human services committee and the budget and fiscal management committee
167 or their successors.
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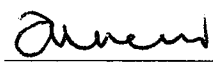
Ordinance 17153 was introduced on 7/5/2011 and passed by the Metropolitan King County Council on 7/25/2011, by the following vote:

Yes: 9 - Mr. Phillips, Mr. von Reichbauer, Mr. Gosset, Ms. Hague,
Ms. Patterson, Ms. Lambert, Mr. Ferguson, Mr. Dunn and Mr.
McDermott
No: 0
Excused: 0

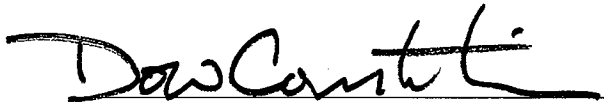
KING COUNTY COUNCIL
KING COUNTY, WASHINGTON


Larry Gosset, Chair

ATTEST:


Anne Noris, Clerk of the Council

APPROVED this 5 day of AUGUST, 2011.


Dow Constantine, County Executive

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CLERK
KING COUNTY COUNCIL

Attachments: None